

**Manchester City Council  
Report for Resolution**

**Report to:** Licensing Subcommittee Hearing Panel – 9 June 2023

**Subject:** Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU -  
App ref: Premises Licence Transfer 287293

**Report of:** Director of Planning, Building Control & Licensing

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**Summary**

Application for the transfer of a premises licence which has attracted objections.

**Recommendations**

That the Panel determine the application.

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**Wards Affected:** Harpurhey

| <b>Manchester Strategy Outcomes</b>   | <b>Summary of the contribution to the strategy</b>  |
|---|---|
| A thriving and sustainable City: supporting a diverse and distinctive economy that creates jobs and opportunities | Licensed premises provide a key role as an employer, in regeneration, and in attracting people to the city. The efficient processing of applications as well as effective decision making in respect of them, plays an essential role in enabling businesses to thrive and maximise contribution to the economy of the region and sub-region. |
| A highly skilled city: world class and home grown talent sustaining the city's economic success                   | An effective Licensing regime will enable growth in our City by supporting businesses who promote the Licensing Objectives.   |
| A progressive and equitable city: making a positive contribution by unlocking the potential of our communities    | The Licensing process provides for local residents and other interested parties to make representations in relation to licensing applications. Representations have to be directly related to the licensing objectives.   |
| A liveable and low carbon city: a destination of choice to live, visit and work.                                  | An effective licensing system supports and enables growth and employment in our City with neighbourhoods that provide amenities suitable to the surrounding communities.  |
| A connected city: world class   |   |

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| infrastructure and connectivity to drive growth |  |
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**Full details are in the body of the report, along with any implications for:**

Equal Opportunities Policy  
Risk Management  
Legal Considerations

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**Financial Consequences – Revenue**

None

**Financial Consequences – Capital**

None

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**Contact Officers:**

Name: Fraser Swift  
Position: Principal Licensing Officer  
Telephone: 0161 234 1176  
E-mail: [fraser.swift@manchester.gov.uk](mailto:fraser.swift@manchester.gov.uk)

Name: Ashia Maqsood  
Position: Technical Licensing Officer  
Telephone: 0161 234 4139  
E-mail: [premises.licensing@manchester.gov.uk](mailto:premises.licensing@manchester.gov.uk)

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**Background documents (available for public inspection):**

- Manchester City Council Statement of Licensing Policy.
- Guidance issued under section 182 of the Licensing Act 2003.
- Licensing Act 2003 (Hearings) Regulations 2005
- Any further documentary submissions by any party to the hearing

1. **Introduction**

- 1.1 On 02/05/2023, an application to transfer a premises licence under s42 of the Licensing Act 2003 was made in respect of Queens Hotel, Sedgeford Road, Harpurhey, Manchester, M40 8QU in the Harpurhey ward of Manchester.
- 1.2 A location map and photograph of the premises is attached at **Appendix 1**.
- 1.3 Notice of the application was given to Greater Manchester Police and the Home Office (Immigration Enforcement) in accordance with the Licensing Act 2003.
- 1.4 The police may object to the transfer of a licence where, in exceptional circumstances, they believe that the appointment would undermine the crime prevention objective.
- 1.5 The Home Office (Immigration Enforcement) may object to the transfer of the licence where, in exceptional circumstances, they believe that granting the application would be prejudicial to the prevention of illegal working in licensed premises.
- 1.6 An objection must be given within the period of 14 days beginning with the day on which the police are notified of the application.
- 1.7 A representation from GMP has been received in respect of this application and so it must be determined by a Licensing Hearing Panel in accordance with the Council's Constitution.

2. **The Application**

- 2.1 A copy of the application is attached at **Appendix 2**.
- 2.2 The applicant is Floyd Denis Dodoo
- 2.3 The current licence holder is Janice Flint

3. **Representations**

- 3.1 The representation is attached at **Appendix 3**.
- 3.2 An unredacted copy of the representation will be available to the Panel at the hearing.
- 3.3 Summary of the representations:

| <b>Party</b> | <b>Grounds of representation</b>   | <b>Recommends</b> |
|--------------|--|-------------------|
| <b>GMP</b>   | GMP have objected to the application as they state that the proposed licence holder has other business interests and so is unlikely or unable to provide focused attention on this | Refuse            |

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|  | <p>extremely difficult premises.</p> <p>Due to this, GMP feel that this is likely to lead to further issues arising at the premises and could lead to further threats to both the staff and customers.</p> |  |
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#### 4. **Relevant Information**

- 4.1 An summary review application in respect of the premises was submitted by GMP on 14/03/2023.
- 4.2 The full review hearing was conducted on 06/04/2023 .
- 4.3 The decision of the panel at the hearing of 06/04/23 was to revoke the licence, and that the interim suspension of the licence to remain in force pending the outcome of any appeal.
- 4.4 A copy of the panel’s decision is attached at **Appendix 4**
- 4.5 The outgoing licence holder has stated that an appeal against the revocation of the licence has been lodged with the Magistrates court.
- 4.6 However at the time of completing these papers, the Licensing unit has not yet been notified of the lodged appeal.

#### 5. **Key Policies and Considerations**

##### 5.1 **Legal Considerations**

- 5.1.1 Hearings under the Licensing Act 2003 operate under the Licensing Act 2003 (Hearings) Regulations 2005.

##### 5.2 **New Information**

- 5.2.1 In accordance with Regulation 18 of the Licensing Act 2003 (Hearings) Regulations 2005, the authority may take into account documentary or other information produced by a party in support of their application, representations or notice either before the hearing or, with the consent of all parties, at the hearing.

##### 5.3 **Hearsay Evidence**

- 5.3.1 The Panel may accept hearsay evidence and it will be a matter for the Panel to attach what weight to it that they consider appropriate. Hearsay evidence is evidence of something that a witness neither saw nor heard, but has heard or read about.

##### 5.4 **The Secretary of State’s Guidance to the Licensing Act 2003**

- 5.4.1 The Secretary of State's Guidance to the Licensing Act 2003 is provided for all parties involved in licensing. It is a key medium for promoting best practice, ensuring consistent application of licensing powers across England and Wales and for promoting fairness, equal treatment and proportionality.
- 5.4.2 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' guidance issued by the Secretary of State under section 182. The Guidance is therefore binding on all licensing authorities to that extent. However, the Guidance cannot anticipate every possible scenario or set of circumstances that may arise and, as long as licensing authorities have properly understood this Guidance, they may depart from it if they have good reason to do so and can provide full reasons.
- 5.4.3 Departure from the Guidance could give rise to an appeal or judicial review, and the reasons given will then be a key consideration for the courts when considering the lawfulness and merits of any decision taken.

## 5.5 **Manchester Statement of Licensing Policy**

- 5.5.1 Section 4 of the 2003 Act provides that, in carrying out its functions, a licensing authority must 'have regard to' its statement of licensing policy.
- 5.5.2 The Licensing Policy sets out the vision the licensing authority has for the regulation of licensed premises throughout Manchester and outlines the standards expected in order to ensure the promotion of the licensing objectives in the city. The Panel may depart from the policies should it consider doing so would benefit the promotion of the licensing objectives. Reasons are to be given for any such departure from the Policy.
- 5.5.3 Section 4 of the Policy (Operation of the Policy) sets out how the Licensing Policy is intended to be used in practice for licence applications and licensed premises.
- 5.6 A licensing authority must carry out its functions under the 2003 Act ("licensing functions") with a view to promoting the licensing objective of the prevention of crime and disorder.
- 5.7 In considering the matter, the Panel should take into account the representations that have been received. In reaching the decision, regard must also be had to relevant provisions of the national guidance and the Council's licensing policy statement.
- 5.8 Having regard to the representations, the Panel must –
- Grant the application, or
  - Where the representation is made by Greater Manchester Police, reject the application if it considers it appropriate for the promotion of the crime prevention objective to do so, or
  - Where the representation is made by the Home Office (Immigration Enforcement), reject the application if it considers it appropriate for the prevention of illegal working in licensed premises to do so.

- 5.9 All licensing determinations should be considered on the individual merits of the application.
- 5.10 The Panel's determination should be evidence-based, justified as being appropriate for the promotion of the crime prevention licensing objective and proportionate to what it is intended to achieve. Findings on any issues of fact should be on the balance of probability.
- 5.11 It is important that a licensing authority should give comprehensive reasons for its decisions in anticipation of any appeal. Failure to give adequate reasons could itself give rise to grounds for an appeal.
- 5.12 **The Panel is asked to determine the application.**